

Message Text

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2777

C O R R E C T E D C O P Y (LINE 7 SUMMARY PARAGRAPH)

E.O. 11652: GDS 12-31-80

TAGS: MCAP, NATO

SUBJECT: DRAFT REPORT ON NATO FORCE GOALS

SUMMARY: FOLLOWING IS TEXT OF FIRST DRAFT OF PERMREPS REPORT TO DPC MINISTERS ON FORCE GOALS FOR 1975-1980. DRC WILL MEET MORNING OF MAY 21 FOR PRELIMINARY DISCUSSION OF DRAFT. INTERNATIONAL STAFF EXPECTS PERMEREPS TO DISCUSS REPORT MAY 27. COMMENT: MISSION VIEWS DRAFT'S EMPHASIS ON BASIC ISSUES USEFUL, PARAGRAPH 11 EXHORTATION ON IMPLEMENTATION HELPFUL AND OVERALL DRAFT A GOOD START. ACTION REQUESTED: WASHINGTON'S COMMENTS BY OOB MAY 21 OR AS SOON THERAFTER AS POSSIBLE. ENC SUMMARY.

BEGIN TEXT OF DRAFT PERMREPS REPORT. QUOTE.

DEFENCE PLANNING COMMITTEE

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NATO FORCE PLANNING:

NATO FORCE GOALS 1975-1980

DRAFT REPORT BY THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION

INTRODUCTION

THE AGREED PROCEDURE (1) FOR DEFENCE PLANNING IN NATO CALLS FOR THE ESTABLISHMENT OF PLANNING TARGETS FOR NATO FORCES (KNOWN AS "FORCE GOALS") IN EVERY SECOND YEAR. ON BEGIN BRACKET 27 TH MAY END BRACKET, 1974 THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION ADOPTED ON BEHALF OF MINISTERS FORCE GOALS FOR THE PERIOD 1975-1980. THESE FORCES GOALS DERIVED FROM THE PROPOSALS ORIGINALLY SUBMITTED BY THE MAJOR NATO COMMANDERS, FROM THE EXAMINATION BY THE MILITARY COMMITTEE OF THESE PROPOSALS AND THE ASSOCIATED RISK (2) , AND FROM THEIR EXAMINATION FROM THE NON-MILITARY STAND-POINT BY THE DEFENCE REVIEW COMMITTEE(3). WE ARE NOW CALLED UPON TO REPORT THE RESULTS OF THIS PROCESS TO MINISTERS.

2. THIS REPORT SUMMARISES THE ECONOMIC BACKGROUND TO THE EXERCISE, THE MAIN FEATURES OF THE FORCE GOALS AND THE MILITARY VIEW OF THE RISKS ASSOCIATED WITH THEM. THIS DOCUMENT IS INTENDED TO BE READ IN CONJUNCTION WITH THE SEPARATE REPORT (4) ON ALLIANCE DEFENCE PROBLEMS FOR THE 1970S, WHICH IDENTIFIES THE CURRENT STRENGTHS AND WEAKNESSES OF NATO DEFENCE.

(1) DPC/D(71)10, 19TH MAY 1971

(2) MCM-14-74, 18TH FEBRUARY 1974

(3) DPC/D (74)5 (GENERAL REPORT AND COUNTRY SERIES)

(4) DPC/D(74)9

THE FORCE GOALS

3. THE FORCE GOALS ARE THOSE MEASURES OVER AND ABOVE THOSE ALREADY INCLUDED OR ENVISAGED IN NATIONAL DEFENCE PROGRAMMES, WHICH THE MILITARY AUTHORITIES RECOMMEND AS NECESSARY TO IMPROVE NATO'S DEFENSIVE AND DETERRENT CAPABILITY OVER THE CURRENT PLANNING PERIOD AND WHICH WE BELIEVE ARE WITHIN THE ECONOMIC CAPABILITY OF THE ALLIANCE TO ACHIEVE. THE GOALS ARE LISTED INDIVIDUALLY IN THE SEPARATE REPORTS PREPARED ON EACH COUNTRY (5).

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(5) DPC/D(74)5, COUNTRY SERIES

ECONOMIC FEASIBILITY

4. IN ADOPTING THESE FORCE GOALS AS PLANNING TARGETS FOR THE CURRENT PLANNING PERIOD, WE ENDORSE THE CONCLUSION OF THE DEFENCE REVIEW COMMITTEE THAT SOME OF THE PROPOSALS PUT FORWARD BY THE MILITARY AUTHORITIES ARE BEYOND THE RESOURCES OF THE ALLIANCE, BUT THAT THE AMENDED LISTS WHICH THEY RECOMMEND ARE WITHIN THE ECONOMIC CAPABILITY OF EACH COUNTRY TO ACHIEVE. THIS IS, HOWEVER, SUBJECT TO RESERVATIONS IN SPECIFIC TERMS ON BEHALF OF THE NETHERLANDS(1) AND THE UNITED KINGDOM(2) IN VIEW OF THE

SPECIAL CONDITIONS NOW PREVAILING IN THOSE COUNTRIES. MOREOVER, IN THE CASE OF GREECE(3), TURKEY(4) AND PORTUGAL(5) WE HAVE IDENTIFIED SEPARATELY THOSE FORCE GOALS WHICH WE BELIEVE CAN BE IMPLEMENTED FROM NATIONAL RESOURCES, AND THOSE FOR WHICH EXTERNAL AID WILL BE REQUIRED; THE GOALS WHICH FALL INTO THE SECOND CATEGORY WILL BE CONSIDERED BY THE SPECIAL COMMITTEE SET UP IN NATO HEADQUARTERS FOR THIS PURPOSE LAS YEAR (6).

5. A GENERAL DESCRIPTION OF THE METHODOLOGY USED BY THE DEFENCE REVIEW COMMITTEE IN REACHING THESE CONCLUSIONS IS SET OUT IN THEIR GENERAL REPORT (7).

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- (1) SEE DPC/D(74)5 NETHERLANDS23
 - (2) SEE DPC/D(74)5 UNITED KINGDOM
 - (3) DPC/D(74)5 GREECE
 - (4) DPC/D(74)5 PORTUGAL
 - (6) AC/281-DS(73)12
 - (7) DPC/D(74)5, GENERAL REPORT, 29TH APRIL, 1974
-

MAIN FEATURES OF THE FORCE GOALS

6. THE MAIN THRUST OF THE FORCE GOALS IS AS FOLLOWS:

(A) ARMY

-IMPROVED CAPABILITIES IN THE FIELDS OF ARMOUR-
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ANTI-ARMOUR, LOW-LEVEL AIR DEFENCE, COMMAND, CONTROL AND COMMUNICATIONS, NBC DEFENCE, AND ELECTRONIC WARFARE;
-MAINTENANCE OF AND IMPROVEMENTS IN MANNING, TRAINING AND STOCK LEVELS IN ACCORDANCE WITH THE ACE FORCE STANDARDS
-REPLACEMENT OF COMBAT VEHICLES;
-REPLACEMENT OF HONEST JOHN SURFACE-TO-SURFACE MISSILE SYSTEM;
-DEVELOPMENT OF PLANS FOR THE RECEPTION AND ONWARD MOVEMENT OF EXTERNAL REINFORCEMENTS.

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(B) NAVY

-INCREASED SURVIVABILITY AND ANTI-SUBMARINE WARFARE
EFFECTIVENESS OF THE NATO MARITIME FORCES AND THEIR
READINESS AND AVAILABILITY, THROUGH THE REPLACEMENT
OF OLDER SHIPS WITH MODERN SHIPS OR BY THE
MODERNISATION OF EXISTING SHIPS WHEN CONSIDERED COST
EFFECTIVE; THE INTRODUCTION OF NEW SURFACE-TO-AIR,
SURFACE-TO-SURFACE, AIR-TO-SURFACE AND SUB-SURFACE-
TO-SURFACE MISSILES SYSTEMS, AND ELECTRONIC WARFARE
AND NBC EQUIPMENT;
-INTRODUCTION OF NEW CONCEPT OF ANTI-SUBMARINE WARFARE
(SEA CONTROL SHIPS);
-QUANTITATIVE AND QUALITATIVE INCREASES IN MARITIME
PATROL AIRCRAFT TO IMPROVE SURVEILLANCE;
-IMPROVED CAPABILITIES FOR GUIDED-MISSILE FAST PATROL
BOATS TO COUNTER AMPHIBIOUS AND SURFACE FORCES
ATTACKS.

(C) AIR FORCE

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-QUALITATIVE IMPROVEMENT OF EXISTING FORCES BY
REPLACEMENT OF OBSOLESCEMENT AIRCRAFT, INSTALLATION OF
ELECTRONIC WARFARE SELF-PROTECTION EQUIPMENT, AND
MODERNISATION OF THE INVENTORY OF AIR MUNITIONS;
-PROVISION OF ACTIVE AIR DEFENCE OF AIRFIELDS;
-COMPLETION OF PLANS FOR RECEPTION AND SUPPORT OF
EXTERNAL REINFORCEMENTS.

ASSOCIATED RISK

7. WHEN FORWARDING THEIR FORCE PROPOSALS THE MILITARY
COMMITTEE EXPRESSED THE VIEW (1) THAT THOUGH THE TRENDS IN
CONVENTIONAL NATO FORCES WERE COMPARED WITH THE IMPROVEMENTS
BEING MADE IN WARSAW PACT FORCES, THE EXISTING GAP BETWEEN THE
CONVENTIONAL CAPABILITIES OF THE WARSAW PACT AND NATO APPEARED

TO BE WIDENING, THEY ADDED THAT IMPLEMENTATION OF THE RECOMMENDED FORCE PROPOSALS WOULD CONSTITUTE SIGNIFICANT PROGRESS TOWARDS DIMINISHING THIS TREND AND ENHANCING NATO'S CAPABILITY TO MAINTAIN A VIABLE CONVENTIONAL DEFENCE POSTURE DURING THE PERIOD.

8. SUBSEQUENTLY, HOWEVER, THE DEFENCE REVIEW COMMITTEE FELT IT NECESSARY DURING THEIR EXAMINATION OF THESE PROPOSALS TO RECOMMEND THE ELIMINATION OR AMENDMENT OF A NUMBER OF THEM IN ORDER TO BRING THE TOTAL WITHIN THE FIELD OF ECONOMIC FEASIBILITY. WE HAVE BEEN INFORMED BY THE MILITARY COMMITTEE(2), HOWEVER, THAT THE THRUST, PRIORITISATION OVERALL BALANCE OF THE ORIGINAL FORCE PROPOSALS HAS NEVERTHE LESS BEEN MAINTAINED IN THE FORCE GOALS, AND THAT THE MAGNITUDE OF THE INCREASED RESOURCES ASSOCIATED WITH THEM IS NOT CONSIDERED SUFFICIENT TO WARRANT A CHANGE IN THEIR ORIGINAL ASSESSMENT.

RELATED ISSUES

9. DURING THE COURSE OF THE EXAMINATION BY THE DEFENCE REVIEW COMMITTEE, THOSE FORCE GOALS WHICH FALL INTO THE "NO COST" LOW COST" CATEGORY HAVE BEEN IDENTIFIED SEPARATELY IN THE REPORT ON EACH COUNTRY(3). ATTENTION HAS ALSO BEEN DRAWN TO THOSE MEASURES WHICH PROVIDE THE OPPORTUNITY FOR STANDARDISATION AND CO-OPERATION IN THE FIELD OF ARMS PROCUREMENT.

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(1) MCM-14-74, 18TH FEBRUARY, 1974

(2) SEE MSWM-105-74, 30TH APRIL, 1974, ANNEX B

(3) DPC/D(74)5, COUNTRY SERIES, ANNEX E, 29TH APRIL, 1974

CONCLUSIONS

10 WE WISH TO ASSURE MINISTERS THAT THE FORCE GOALS WE HAVE ADOPTED ON THEIR BEHALF REPRESENT THE OUTCOME OF DETAILED AND SERIOUS STUDY FROM BOTH THE MILITARY AND ECONOMIC ASPECTS OF THE IMPROVEMENTS MOST NECESSARY IN ALLIANCE DEFENCE. THE MAJORITY OF THE MEASURES RECOMMENDED ARE ROOTED IN THE AD 70 AND OTHER REPORTS WHICH MINISTERS HAVE ALREADY ENDORSED. THEY ARE IN OUR VIEW THE BEST RECONCILIATION WHICH CAN BE ACHIEVED BETWEEN MILITARY REQUIREMENTS AND ECONOMIC CONSTRAINTS. WE BELIEVE THAT THEY MEET THE OBJECTIVE OF PROVIDING A BASIS FOR DEFENCE PLANNING FOR THE PERIOD UP TO 1980 WHICH IS REALISTIC, BUT WHICH ALSO PRESENTS COUNTRIES WITH A REASONABLE CHALLENGE.

11. THE PART OF THE TASK WHICH FALLS WITHIN THE PURVIEW OF NATO ITSELF HAS NOW BEEN COMPLETED. THIS WORK WILL BE FRUITLESS, HOWEVER, UNLESS IT IS ACTIVELY FOLLOWED UP IN NATIONAL FORCE PLANNING

;
THE SUCCESS OF THIS EXERCISE WILL BE DETERMINED BY THE EXTENT
TO WHICH NATO DEFENCE PLANNING TARGETS, AND ALSO BY THE EXTENT
TO WHICH NATIONAL PLANS ARE DEVELOPED TO IMPLEMENT THEM. NATIONAL
ACTION ON THE FORCE GOALS WILL BE MONITORED AS PART OF THE NATO
DEFENCE
REVIEWS WHICH WILL TAKE PLACE IN AUTUMN 1974 AND AUTUMN 1975.
THESE REVIEWS WILL ASSESS, AGAINST THE CRITERIA PROVIDED BY THESE
GOALS, THE MILITARY CONTRIBUTION WHICH EACH COUNTRY MAKES TO THE
COLLECTIVE SECURITY OF THE ALLIANCE.

RECOMMENDATION

12. WE THEREFORE INVITE MINISTERS TO:
(A) NOTE THAT WE HAVE ADOPTED ON THEIR BEHALF THE FORCE
GOALS LISTED AT ANNEXES A AND B OF EACH OF THE COUNTRY
REPORTS IN THE DPC/D(74)5 SERIES AS A BASIS FOR PLANNING
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FOR THE PERIOD 1975-1980;
(B) NOTE THE ASSOCIATED DEGREE OF RISK, AS ASSESSED BY THE
NATO MILITARY AUTHORITIES;
(C) TAKE THE NECESSARY ACTION TO INTRODUCE THE FORCE GOALS
ADDRESSED TO THEIR COUNTRIES INTO NATIONAL FORWARD
PLANNING.
UNQUOTE. END TEXT OF DRAFT PERMREPS REPORT.
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